Southend-on-Sea Borough Council	Agenda Item No.
Report of the Chief Executive	item NO.
to	
Audit Committee	12
on	
29th March 2017	
Report prepared by: Linda Everard, Head of Internal Audit	
Internal Audit Charter, Strategy and Audit Plan for 2017/18	

# **Executive Councillor – Councillor Moring**

# A Part 1 Public Agenda Item

## 1. Purpose of Report

1.1 To present to the Audit Committee, the Internal Audit Charter with the supporting Strategy and Audit Plan for 2017/18.

## 2. Recommendation

2.1 The Audit Committee approves the Charter, Strategy and Audit Plan for 2017/18.

#### 3. Background

- 3.1 The Accounts and Audit Regulations 2015 (Regulations) make it a requirement for internal audit to take into account public sector internal auditing standards or guidance in delivering the service.
- 3.2 The UK Public Sector Internal Audit Standards (the Standards) require the service to produce a:
  - Charter
  - a risk based plan that:
    - takes into account the:
      - requirement to produce an annual internal audit opinion
      - Council's assurance framework.
    - incorporates or is linked to a strategic or high level statement of how:
      - the service will be delivered and developed in accordance with the Charter
      - it links to the Council's Aims and Priorities.

# 4. Charter, Strategy and Audit Plan

- 4.1 In order to comply with the Standards, the approach proposed for delivering the service, is set out in the:
  - Charter, that defines the purpose, authority and responsibility of the service

- Strategy, that outlines how the service will be delivered in line with the Charter and includes the:
  - Internal Audit Plan for 2017/18
  - statement showing how audit work completed during the year will provide assurance regarding the mitigation of the Council's strategic risks
  - How We Will Work With You Statement.
- 4.2 The following paragraphs explain key amendments to the documents which were last presented to the Audit Committee in March 2016. These are also highlighted in **bold** within the documents themselves for ease of reference.

# 5. Charter (Appendix 1)

5.1 The only amendments made to the Charter this year, reflect changes in job titles following the senior management restructure in November 2016.

# 6. Strategy (Appendix 2)

- 6.1 The Strategy sets out:
  - the ethical framework audit staff are expected to comply with
  - the basis for the audit opinion and the audit approach to be adopted
  - the approach to assessing risk and assurance as part of the audit planning process
  - the Audit Plan, resource assessment and performance indicators
  - how the service will work with key staff, members and groups within the Council
  - how the team will operate on a day to day basis
  - how it will assess its compliance with relevant professional standards and report upon this.
- 6.2 A few cosmetic amendments have been made to the Strategy that don't affect the manner in which the audit service is delivered. The main changes that have been made:
  - explain the current resourcing position of the service and the impact that will have on both the :
    - mix of resource that will be used during the year
    - amount of days that can be delivered (Audit Plan section)
  - outline that the Audit Plan sets out the work planned at this stage plus a contingency with a list of potential audits to be completed during the remainder of the year (Audit Plan section)
  - outline that the team's job profiles have now been updated (Resources section)
  - describe the performance targets that the team will adopt once it is more fully resourced and the more limited but relevant targets it will report upon initially during 2017/18 (Service Performance Indicators section)

- provide further information about the external assessment of the team's compliance with professional standards which must be completed by March 2018 (Quality Assurance and Improvement Programme section).
- 6.3 As outlined in the Strategy, activities are only considered for inclusion in the Audit Plan if they are assessed as being significant enough to require period independent review. The coverage provided within the proposed **Audit Plan** for 2017/18 (**Appendix 2a**) is based upon the audit approach outlined in the Strategy which complies with the requirements of the Standards.
- 6.4 The total audit days is currently an estimated figure that:
  - excludes schools and South Essex Homes, which has a separate Audit Plan and is funded separately
  - includes a contingency which is currently the difference between work planned and the estimated total days figure that will be reviewed in due course (refer paragraph above re staff resources).
- 6.5 The Audit Plan has been discussed with senior management.
- 6.6 As is usual practice, any proposed future amendments to the Audit Plan will be reported to the Audit Committee for approval.
- 6.7 **Appendix 2b** identifies where **audit reviews** provide some assurance regarding the management of the **Council's corporate risks**.
- 6.8 The full suite of **performance indicators** are designed to enable the service to demonstrate:
  - it provides **adequate coverage** by delivering sufficient work in year to enable the Head of Internal Audit to give an opinion on the adequacy and effectiveness of the Council's risk management, control and governance arrangements
  - its professional competence
  - its **costs** are competitive.
- 6.9 If delivered, they provide evidence that the Council is maintaining an adequate and effective internal audit service that:
  - operates in accordance with proper internal audit practices
  - also adds value and helps the Council to improve its operations.
- 6.10 Some minor amendments have been made to the **How We Will Work With You Statement (Appendix 2c)** to reflect the change in job titles and creation of the Chief Executive's department, not the manner in which Internal Audit interacts with the Council.

# 7. Corporate Implications

7.1 Contribution to Council's Aims and Priorities

Audit work contributes to the delivery of all corporate Aims and Priorities.

7.2 Financial Implications

Financial risk is one of the categories used when assessing the risk profile of all the activities that the Council delivers.

The Audit Plan will be delivered within the agreed budget for the service.

# 7.3 Legal Implications

The Accounts and Audit Regulations 2015, Section 5 require the Council to undertake an effective internal audit to evaluate the effectiveness of its risk management, control and governance processes, taking into account public sector internal auditing standards or guidance.

The Standards require:

- the Audit Committee to approve (**but not direct**) the annual internal Audit Plan and this report discharges that duty
- the Audit Committee to then receive regular updates on its delivery, as provided by the quarterly performance report
- the Head of Internal Audit to provide an annual audit opinion on the Council's risk management, control and governance arrangements and report on this to the Audit Committee, which is delivered to its June meeting.
- 7.4 People and Property Implications

People and property risk is another of the categories used when assessing the risk profile of all the activities that the Council delivers.

Resourcing issues relating to the team are covered in the Strategy.

7.5 Consultation

This is set out in the Strategy.

7.6 Equalities Impact Assessment

Not applicable to these documents.

7.7 Risk Assessment

Failure to operate a robust assurance process (which incorporates the internal audit function) increases the risk that there are inadequacies in the internal control framework that may impact on the Council's ability to deliver its corporate Aims and priorities.

The key team risks are:

- its inability to recruit or retain staff
- that external suppliers won't deliver contracted in work within the required deadlines to the expected quality standards
- that is becomes increasingly difficult to:
  - engage staff in service departments within the audit process
  - obtain information at all or in a timely way, so that a full review can be completed
  - discuss and agree opinions and action plans as the resources to implement them become more stretched.

Additional time has been built into the Audit Plan for managing external contractors.

Internal Audit maintains an audit risk assessment which is explained in the Strategy.

# 7.8 Value for Money

Internal Audit undertook a service review in 2013/14 which demonstrated that the cost of the service was competitive. This was reconfirmed as part of the external service review completed in September 2016.

This needs to be taken in conjunction with the other indicators reported upon quarterly, when assessing whether the service provides value for money.

#### 7.9 Community Safety Implications and Environmental Impact

These issues are only considered if relevant to a specific audit review.

## 8. Background Papers

- The Accounts and Audit Regulations 2015
- UK Public Sector Internal Audit Standards
- CIPFA Local Governance Application Note for the UK Public Sector Internal Audit Standards
- CIPFA: The Role of the Head of Internal Audit in Public Service Organisations 2010
- CIPFA: Audit Committee Practical Guidance for Local Authorities and A Toolkit for Local Authority Audit Committees.

## 9. Appendices

- Appendix 1: Internal Audit Charter
- Appendix 2: Internal Audit Strategy
  - Appendix 2a: Internal Audit Plan for 2017/18
  - Appendix 2b Audits assurance linked to the Council's corporate risks
  - Appendix 2c: How We Will Work With You Statement